



## Message from the President

It is hard to believe that winter is officially over as in many cities there are few signs of spring. One positive sign this spring is the commitment of funding for the 2500 officers. So far six provinces have received funding and we'll follow closely to see how it is allocated to municipalities.

CAPB Board has been busy with our monthly meetings; getting details tied up for the 2008 CAPB Conference; planning for the Joint Meetings with the CACP and the CPA in Ottawa later this month; setting the agenda for meetings with the Minister of Justice; the Minister of Public Safety and critics from the NDP and Liberal Party of Canada on March 31 and working on our own governance.

We are very proud of the results we've seen so far and the commitment of time that your board members have made to strengthen the work of CAPB. The Resolutions Committee co-chaired by Chris Clement of the Victoria Police Board and Wellington Staats from Six Nations Police Services Board has developed new guidelines and a format that will make drafting resolutions easy. Resolutions from the membership of CAPB are the driving force in setting our strategic priorities and lobby agenda for our communications with the Minister of Public Safety and the Minister of Justice. It is the best opportunity for members of CAPB to have their voice heard and their message carried to the highest level.

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## INSIDE THIS ISSUE

**Message from the President**

**Guest Column - Interoperability**

**CAPB Activities**

**National News**

**Provincial News**

**CAPB 2007 Resolutions – Responses**

...contd

As the Committees begin to flesh out their goals for the balance of this year, we have committed to provide updates to the membership through newsletters, emails, website and a report at the AGM in August.

The Governance Committee chaired by Alok Mukherjee, Toronto Police Services Board, is working diligently to review policies and procedures needed to run an efficient, transparent organization. At the moment the priorities for the Committee are to have a strong governance structure, sound financial management, clear board expectations including job descriptions for board, staff and committee members.

The Law Reform Committee co-chaired by Carol Allison-Burra, Kingston Police Services Board and Emil Kolb, Peel Regional Police Services Board, has the mandate to review and recommend improvements to laws affecting policing services and to formulate policy positions and appropriate responses at the policy making level, from the perspective of civilian governors, for dissemination to government, CAPB members and the public.

The 2008 Conference Committee has an excellent program lined up for delegates traveling to Toronto this August. Thomas Homer Dixon and Glen Murray are two of the plenary headliners and there is much more to come. We'll be sending the program out later in April.

The other committees that are meeting regularly are the Executive and Finance and in coming months the 2008 Nominating Committee.

I thank all the volunteers who have stepped forward to sit on these important Committees and wish you all the best in your CAPB endeavours.

Ian Wilms, President, CAPB

## GUEST COLUMN

### New Initiative is Making Canadian Public Safety Provider Interoperability a Priority

CAPB Members Have a Role to Play

By Lance Valcour



The first ever public meeting of the Canadian Interoperability Technology Interest Group held in October proved popular. Those in attendance and those who participated by teleconference agreed that a united approach to Canadian public safety interoperability was long overdue.

Without a doubt, communications interoperability is the number one barrier to effective frontline cooperation between first responders and public safety agencies in general. The agencies and jurisdictions that should be able to talk to each other often can't. Why? Some reasons include incompatible or aging communications equipment, limited or fragmented funding, jurisdictional or chain-of-command conflicts, availability of radio spectrum, etc., but the single biggest cause appears to be a lack of coordination and cooperation among public safety agencies. A dedicated group of individuals is looking to change this unfortunate situation.

The Canadian Interoperability Technology Interest Group (CITIG) brings together representatives from public safety, industry, academia, government and non-governmental organizations to help shape the direction of research and development activities related to interoperability amongst Canadian public safety providers. The CITIG was founded earlier this year by the Canadian Police Research Centre (CPRC) in conjunction with the Canadian Association of the Chiefs of Police (CACPC). Since that time, others including the Canadian Association of Fire Chiefs (CAFC) and Emergency Medical Services Chiefs of Canada (EMSCC) have gotten involved.

Interoperability is clearly an emerging issue. Overall, any police service board can be instrumental in furthering Canadian public safety interoperability by:

- taking a long-term and public safety-focused view when considering planning and funding decisions involving communications

technology;

- committing to work with other governing bodies at the local level to raise awareness about public safety interoperability and to ensure coordinated approaches for voice communications, IT operations and other service delivery methods and approaches; and
- making interoperability a strategic priority and requiring its police service to examine its interoperability capabilities and begin creating an Interoperability strategic plan.

Most Police Services Board members will agree the cost of various communications technologies make up a significant part of any capital budget. A focus on interoperability presents a significant opportunity to promote cost-savings and take advantage of leveraging existing investments and/or resource sharing.

#### Interoperability

“The ability of public safety agencies to talk across disciplines and jurisdictions via voice communications systems, exchanging voice and/or data with one another on demand, in real time, when needed, and as authorized.”

As well, the CITIG funds interoperability research — this may represent an opportunity to complete ground-breaking and funded/subsidized work in your jurisdiction. The most recent call for proposals ran through September to October 31. The next call for proposals is expected in early 2008. Any public sector employee of a Canadian public safety sector agency will be invited to submit a proposal. The simple two-page application form, as well as details about the funding eligibility and criteria, can be found on the CITIG Web site at [www.cprc.org/citig](http://www.cprc.org/citig).

It appears that public safety communications interoperability in Canada will start to get the attention it deserves. There will be more research, more meetings, more information, and above all, greater awareness. Do your part — please share this information with others who are interested in furthering Canadian public safety interoperability. The more like-minded people we can assemble, the greater our chance for success.

In the interim, please visit the CITIG Web site ([www.cprc.org/citig](http://www.cprc.org/citig)). Any suggestions, questions or concerns can be sent via e-mail to [citig@cprc.org](mailto:citig@cprc.org).

*Lance Valcour is an Inspector with the Ottawa Police Service currently seconded to the CPRC as the Project Manager for CITIG. In addition to his long-time participation as a member of the CACP Informatics Committee, he has compiled over 30 years experience working in operational roles and led many technology-related projects both with the Ottawa Police and in the private sector.*



Planning is well underway and we're proud to have secured Glen Murray and Thomas Homer Dixon plus a line up of respected experts who will educate delegates on the many facets of civilian governance and social responsibility in the context of safety, community and sustainability.

CAPB's golf tournament on Thursday, August 14 is in the highly capable hands of Fred Biro, Executive Director of Peel Regional Police Services Board. It should be a very challenging and fun day for all golfers. Sadly, we have to report that the CAPB golf trophy that was so graciously donated in 2002 by a group from Edmonton, headed by David Ruptash, Life Member of CAPB, was severely damaged on the trip from Calgary to Ottawa. What did survive and showed up on the doorstep two months later was in several pieces. A new trophy will be unveiled at the 2008 Golf Tournament at Braeben.

### STUDENT INTERN

CAPB was approached by the Norman Paterson School of International Affairs, Carleton University to host an intern student from their Master's program. Steve Synyshyn, originally from Winnipeg, developed a keen interest in police governance last summer when he worked with the Manitoba Association of Rights

## CAPB UPDATE

and Liberties on researching civilian oversight of police in Canada.

The project that Steve is working on for CAPB is to conduct research on Conducted Energy Devices (CED's). His research will attempt to summarize recently conducted research on the medical effects of tasers and review the state of governance surrounding the devices use throughout Canada

He will review the conclusions and recommendations of a series of official reports dating back to 2005 and finally, place these findings within the context of considerations that Police Boards will likely face on a reoccurring basis in the near future. Citations from research and policies originating within the United Kingdom, the United States and Canada will be used throughout the report. It is the goal of this report to compliment the existing knowledge of police board members in order for them to make the best informed decisions possible.

Some of you have had an opportunity to speak with Steve and I'm sure you'll agree he is a very thorough, engaging student.

Copies of the report will be posted to the website and circulated by email in early April.

### LOBBY DAY

On Monday, March 31, 2008 members of the Board of CAPB will be holding a small 'Lobby Day' in Ottawa. Meetings have been set up on Parliament Hill with the Minister of Justice, the Minister of Public Safety. The Board will also meet with Ujjal Dosanjh and Marlene Jennings

from the Liberal Party of Canada and Wayne Marston and Penny Priddy of the New Democratic Party.

These meetings provide the CAPB Board an opportunity to present and discuss your concerns as expressed through resolutions approved by the membership.

Other priorities identified are:

- CAPB submission on the Brown Task Force Report, the
- Funding for training boards
- Recruitment strategies

### JOINT MEETING OF OF CAPB/CACP/CPA

Saturday, March 28 is the 7<sup>th</sup> Annual Joint Meeting of the three national police associations.

The group is meeting at the Hilton Lac Leamy in Gatineau, Quebec. Topics for the panels are:

1. Multi-tier Policing
2. Labour Relations
3. Burning Issues

Emil Kolb, Chair of Peel Regional Police Services Board and Alok Mukherjee, Chair of Toronto Police Services Board will present on Labour Relations for CAPB. Professor Michael Kempa and Bob Dunster, Edmonton Police Commission, will tackle the topic of Multi-tier Policing.

These meetings always generate very thought provoking discussion.

Look for the report of proceedings to follow in April.

## NATIONAL NEWS

### FUNDING FOR 2500 BUDGET 2008 CREATES "POLICE OFFICERS RECRUITMENT FUND"

On Tuesday, February 26, 2008 Minister Stockwell Day called CAPB President, Ian Wilms to let him know of the creation of the "Police Officers Recruitment Fund". \$400 million was included in the 2008 Budget to encourage the provinces and territories to recruit 2,500 new front-line police officers.

President Wilms expressed his support that the Government of Canada will finally make good on the promise made to Canadians in 2006 and he looks forward to collaborating with the provinces. Budget 2008 created a third-party trust fund of up to \$400 million.

The Fund is allocated over five years on a per capita basis. Quebec has the flexibility to use its allocated portion of the funding to hire additional officers over these five years.

Each province and territory – in recognition of their jurisdiction over policing – is responsible for distributing funds to municipal and provincial/territorial police services. The provincial and territorial governments are to report directly to residents on the expenditures and outcomes on the implementation of this initiative in hiring additional officers.

We are now seeing the \$400 million being allocated to the provinces, distributed as follows:

- New Brunswick \$8.8 million
- Alberta \$42.4 million
- Manitoba \$14.4 million
- Quebec \$92.3 million
- Saskatchewan \$11.7 million
- Nova Scotia \$11.2 million

### BILL C2 RECEIVES ROYAL ASSENT AND DATES ARE SET FOR COMING INTO FORCE

The Conservative government's crime bill received Royal Assent on February 28, 2008 and the dates set by the Governor General for coming into force are; (a) May 1, 2008 as the day on which sections 1 to 17, 28 to 38, 54, 57 and 58 of that Act come into force; and (b) July 2, 2008 as the day on which sections 18 to 27, 39 to 53, 55, 56, 59 and 60 of that Act come into force.

The crime bill, among other things, calls for:

- Tougher mandatory prison terms for serious gun crimes.
- Stiffer penalties for impaired driving.
- Tougher bail laws.
- Tougher rules for repeat offenders.
- Increasing the age of sexual consent to 16 from 14 in certain cases.

### THE GOVERNMENT OF CANADA ASSISTS COMMUNITIES TARGETED BY HATE MOTIVATED CRIME THROUGH A FIRST- EVER PILOT PROGRAM

The Honourable Stockwell Day, Minister of Public Safety, announced approval of \$216,000 for nine Jewish community organizations across Canada through the Security Infrastructure Pilot (SIP) Program in an effort to assist them in enhancing their security infrastructure.

The SIP Program is a two-year pilot program intended to help defray the costs of security infrastructure enhancements including:

- security assessments (not to exceed 25% of total project costs) ;
- security equipment and hardware, such as alarm systems, closed-circuit televisions, fences, gates, lighting, intercom systems;
- minor construction costs related to the project, such as contractor fees, labour, equipment rental, installation fees; and
- training costs for the use of new security equipment.

Funding is still available and another intake of applications is set for April 15, 2008.

Eligible organizations include not-for-profit community centres, provincially recognized educational institutions, and places of worship that are clearly linked to a community with a demonstrated history of being victimized by hate-motivated crime.

Please refer to the Public Safety Web site for details on how organizations can apply for funding and for information about other funded projects.

[www.publicsafety.gc.ca](http://www.publicsafety.gc.ca)

## NEW ANTI-DRUG STRATEGY FOR CANADA'S YOUTH

The Honourable Tony Clement, Minister of Health, accompanied by Stockwell Day, Minister of Public Safety, and Rob Nicholson, Minister of Justice and Attorney General of Canada announced the Government's support for the Drug Prevention Strategy for Canada's Youth, which is an initiative that will help to steer youth away from using illicit drugs and is part of the Government's new National Anti-Drug Strategy.

The strategy, which is supported by a Government of Canada investment of \$10 million, will be developed and implemented by the Canadian Centre on Substance Abuse (CCSA).

The goal of the CCSA's project is to reduce illicit drug use among Canadian youth between the ages of 10 and 24, including high-risk youth, focusing on risk and protective factors before drug use begins. The project will initiate the development of national standards for drug prevention programs and will support families, schools, communities, and individuals across Canada with the tools and information they need when confronted with illicit drugs.

Also in attendance was Michel Perron, Chief Executive Officer of the CCSA: "The National Anti-Drug Strategy has allowed the CCSA to launch a new national drug prevention partnership for youth, to initiate the development of national standards for drug prevention programs in schools and communities across Canada, and to create a communication platform through a newly formed media consortium aimed at capitalizing on public and private sector expertise to reach youth across Canada," said Mr. Perron. "This work, aimed at supporting families, schools, communities and individuals across Canada, will equip young people and their parents with the tools and information they need when confronted with illicit drugs."

## SAFETY EXPERTS OPPOSE LOWER CRIMINAL BAC

Justice Canada is looking into the advisability of lowering criminal blood alcohol concentration (BAC) limits. Victim advocates have asked the government to lower the BAC from the current level of 80 milligrams of alcohol in 100 millilitres of blood (80 mg% or 0.08) to 50 mg%.

The Canada Safety Council informed the Standing Committee on Justice and Human Rights reviewing Canada's impaired driving laws that public safety is better served by dealing with drivers whose BACs are below 80 mg% outside the Criminal Code.

Most provincial and territorial traffic codes impose licence suspensions and other penalties at 50 mg%. If the federal government were instead to criminalize at that level, these very effective countermeasures would no longer apply.

Roadside suspensions protect the public by taking potentially dangerous drivers off the road. They impose swift and certain consequences, which send a strong warning to the drinking driver. In Alberta, administrative licence suspensions led to 24 per cent fewer repeat impaired drivers, and 19 per cent fewer repeat offenders in alcohol-related collisions causing injury or death.

Under traffic codes, a person is assumed guilty, but the penalties are such that it is usually not worth going to court. In contrast, a criminal charge assumes innocence. The consequences of conviction are enormous: a criminal record limits travel and job opportunities for the rest of the offender's life. Justifiably the legal process to charge and convict under the Criminal Code is intricate and costly.

Understandably, those charged are far more likely to contest the charge. If criminal charges were to be laid below the current threshold, there is little doubt that many would be challenged, further burdening an already overloaded court system.

## OPINION

### Fixing Canada's Third World Securities Crime Enforcement

By Diane Urqhart

The Royal Canadian Mounted Police Integrated Market Enforcement Team and the regional and municipal police forces throughout Canada should establish a new co-coordinated securities criminal complaint intake and assessment process. In doing so, the RCMP IMET would eliminate its sole reliance on the investment industry Self-Regulatory Organizations (SRO's) and the provincial securities commissions for the receipt and assessment of complaints from the public and insider whistleblowers about securities crimes. The investment industry Self-Regulatory Organizations are the Investment Dealers Association (recently merged with Market Regulation Services) and the Mutual Fund Dealers Association.

The current delegation of securities crime complaints handling to non-police entities is failing and is designed to fail.

The investment industry SRO's have no legislative authority, nor public accountability, to ensure that wrongdoers are properly investigated and prosecuted. The SRO's have no authority to lay criminal charges involving jail sentences or to collect fines, either directly or by presenting such penalties to a court. The SRO's are private sector organizations that are not required to refer cases with evidence of criminal offences to the RCMP IMET or any other regional and municipal police force. Naturally, the SRO's wish to protect the reputation of the investment industry, by have fewer securities crimes prosecuted.

The provincial securities commissions have authority to request a court to impose quasi-criminal charges involving jail sentences. The provincial securities commissions have no authority to prosecute criminal charges under the Federal Criminal Code and they are not required to refer cases with evidence of criminal conduct to the RCMP or any other regional and municipal police force. The provincial securities commissions cannot conduct proper justice when their chairmen make all the decisions on who is investigated, which cases get referred to police, and how commissioners adjudicate securities law violations.

The public should be able to make a securities criminal complaint at their local police station, with the knowledge that their complaint will be properly attended to by police, under the protocols established by the new multi-jurisdiction police co-ordination committee. The protocols would assign securities criminal investigations to the most logical police force to do the job.

The participating RCMP IMET, regional and municipal police forces will need higher budgets, more skilled resources and new legislative tools to become effective in white collar crime policing. These units will play a larger and essential role in receiving securities criminal complaints from the public and in criminal investigations that are best completed at the regional level.

While all regional and municipal police forces have police boards providing civilian oversight, the Federal Government needs to upgrade the civilian oversight agency currently governing the RCMP. The new Federal Police Board needs to be independent of the police and not be a Civilian Management Board involved in supervising police activities, as recommended by David Brown, Chairman of the Task Force on RCMP Governance and Cultural Change. The new Federal Police Board would assist the Federal Government in establishing budget priorities for the RCMP and ensuring anti-corruption in its white collar crime, drug, terrorism and general policing activities.

## PROVINCIAL NEWS

### WINNIPEG POLICE AUTOMATIC LICENCE PLATE RECOGNITION SYSTEM

Winnipeg Police unveiled their latest high-tech gadget in the battle against auto theft with an automatic licence plate recognition system.

The \$48,000 system has three cameras installed in an unmarked police car. When a vehicle passes by, the system takes photos of licence plates and vehicles and the plates are then compared against a database of stolen vehicles.

An alarm sounds when there is a match. The system can run more than 1,000 licence plates per hour.

Police have been testing the system out around the city in areas that have high levels of car theft. Already tens of thousands of vehicles have been scanned.

The system will also be used to help locate cars involved in other crimes and in Amber Alerts..

### PEEL REGIONAL POLICE ACCEPT NEW CONTRACT

Peel's front-line officers and civilian employees ended their job action in January after voting in favour of a new four-year contract.

Voting went on going for several weeks, but the votes were finally tallied and the contract was accepted. It will be retroactive to Jan. 1, 2007, the date the last contract expired.

Front-line officers voted 87.1 per cent in favour of accepting the deal from the Peel Police Services Board, while civilians voted 76.1 per cent in favour.

## **REGINA POLICE SERVICES AIM FOR AN INCLUSIVE & EQUITABLE WORKFORCE**

The Regina Police Service (RPS) is increasing its efforts to create an inclusive and equitable workforce.

A report outlining the recent changes to the targeted goals for hiring minorities as well as the current breakdown of the RPS workforce population was presented at the Regina Board of Police Commissioners last month.

The report showed that the RPS has made significant strides since the creation of the goals in 1992, but the force still has more work to do, particularly in the areas of women and aboriginals.

According to the report, women make up 40 per cent of the workforce, but the majority of the women are concentrated in the civilian and non-permanent jobs. In 2007, women made up 21.3 per cent of the police force, with 79 officers. More than 80 per cent of civilian and non-permanent positions were held by women.

The RPS created a 20-year long-term plan in 1992 which outlined hiring goals for increasing the number of women, aboriginal, visible minorities and people with disabilities in the RPS workforce. The goals were based upon the recommendations of the Saskatchewan Human Rights Commission (SHRC) and aimed to have the workforce population reflect the community as a whole.

Based on the newest SHRC recommendations, the RPS is aiming to have women make up 47 per cent of its workforce, aboriginals make up 14.3 per cent, people with disabilities makes up 9.7 per cent and visible minorities make up 5.6 per cent.

"There is still work to be done," said Acting Chief Troy Hagen of the numbers.

The report said that currently 9.2 per cent of the police force is aboriginal. Another 3.8 per cent of the civilian positions and 11.4 per cent of the non-permanent jobs were held by aboriginals.

Hagen said he is pleased to see the numbers increased from the 1992 statistics, when four per cent of the workforce was women and three per cent was

aboriginals.

He said the RPS has faced challenges since 2004 with the numbers plateauing at approximately 20 per cent for women and eight per cent for aboriginals.

"It is a challenge to find (women and aboriginal workers) because everyone is looking for them," said Coun. Wade Murray as he commended the RPS on its efforts.

Since the equity initiatives are still relatively new in the police force's history, nearly all the minorities are still residing in the lower ranks of constable and corporal.

"It takes time for members to work up through the ranks, so there is a lag," said Hagen, who believes the problem will be worked out over the coming years.

The RPS will be proposing a 2008-10 strategic plan in its upcoming budget, which outlines the specific tactics the force will be using to promote a diverse and equitable workforce.

According to the report, the RPS plans to continue work with the Treaty 4 Citizens' Police Academy (T4CPA), a two-week program that aims to "identify potential First Nations police applicants."

The RPS will also be recruiting at numerous career fairs around the province with the intent of reaching minority groups.

"If you look at our recruiting posters it's all highly visible that we are very much an inclusive organization and we provide forward opportunities for all persons," said Hagen.

Hagen is unsure if the RPS will be able to meet the set goals by 2012, but he said the RPS will continue to be committed to increasing equity in the workplace in the coming years.

"I think what's important is that the plan won't end in 2012, there will be new plan placed into existence with new targets. It is a work in progress that I really don't see an end to," said Hagen.

**Regina Leader Post**

## **NEW COMMUNITY ALERT SYSTEM FOR YORK**

York Regional Police is taking another step forward to ensure our community is among the safest in Canada by implementing a new public notification system called Community Alert. This system will allow York Regional Police to notify residents and businesses by telephone and email about community safety matters in their area. This could include a rash of break and enters, vehicle thefts or a missing child. The system will also be used to alert citizens in the event of an emergency.

York Regional Police is currently collecting information from members of the community interested in participating in this new and innovative program.

## **VANCOUVER'S ANSWER TO NON-RETURNABLE WARRANTS**

Mayor Sam Sullivan will launch a petition calling for support for a police-initiated program to send wanted criminals back to their home provinces. Mayor Sullivan, who is chair of the Vancouver Police Board, said the petition is aimed at "sending a strong message to criminals that Vancouver is not a safe place to flee if they commit a crime."

The petition requests Minister of Justice and Attorney-General of Canada Robert Nicholson to work with the provincial attorneys-general to implement a plan to arrest and detain criminals with outstanding warrants in other provinces. It also asks that an appropriate cost-sharing program be established across Canada to send the criminals back home to face the charges. Currently, someone who is wanted on a warrant in Ontario or Newfoundland can escape prosecution in Vancouver because other provinces won't pay to fly them home. As a result, many escape justice.

The program was launched by Vancouver Police Chief Jim Chu in an effort to round up an estimated 2,500 people who are living in Vancouver and are wanted elsewhere.

## **BC COMMUNITIES CALL FOR HELP WITH LOCAL POLICE BUDGETS**

Communities with municipal police forces are calling for the same share of government funding as communities with the RCMP.

Nine cities, including Abbotsford and Vancouver, are asking the federal and provincial governments, as well as the Union of B.C. Municipalities, for equitable funding for police forces.

Communities with RCMP detachments are subsidized up to 30 per cent, depending on the city's size. But communities with municipal police forces receive no such funding, making policing costs the largest item in their budgets.

The resolution, started by Abbotsford in late 2007, has now been endorsed by Vancouver, Victoria, Central Saanich, Delta, Nelson, Port Moody, West Vancouver and the City of New Westminster's police board. The nine communities are home to about one million residents.

"This resolution is of utmost importance to the safety of all our communities," said Abbotsford Mayor George Ferguson.

"Crime doesn't respect municipal borders. The obligation to provide for basic public safety is the responsibility of the provincial and federal government

to all B.C. residents, not just those living in communities using the RCMP."

Ferguson pointed out that almost all B.C. municipalities with a municipal police force contain international points of entry to Canada, such as airports, border crossings or coastlines.

"These international points of entry are important to the security of the province and Canada as a whole, yet the cost of policing is paid for solely by local taxpayers," he said.

Vancouver Mayor Sam Sullivan said he endorses the resolution.

"The 2008 federal-budget commitment to provide close to \$55 million for new front-line police officers in B.C. represents an enormous opportunity to support municipal police forces across the province," Sullivan said in a statement.

"The provincial government should engage the government of Canada to conclude a funding arrangement on an urgent basis.

"In addition to the fact that we are finalizing our municipal budgets, there is a growing demand each day on the Vancouver Police Department due to preparations for 2010, gun violence associated with organized crime and well-documented increases in mental-health calls."

The complex police funding formula makes it unclear how many new officers could be provided for cities with municipal forces.

(The Province)

## **STUDY ON TASER USE IN NOVA SCOTIA**

The recently released report on taser use in Nova Scotia by the province's justice department says use of the device remains very infrequent based on evidence of 182 incidents reported provincewide in the context of 340,380 calls for police service. That's just 0.05 per cent of total interactions.

The report's observation about infrequent use largely reflects the fact that on most calls police do not use any force at all. A five-year review by Halifax Regional Police to the end of 2007 found that force was used on just two per cent of calls.

The report is the first part and over the next seven weeks an outside expert panel will study training and policy issues. The seven-member group includes two police officers and a retired chief justice, but also professors of psychiatry and sociology, the province's chief medical examiner, and representative from the Association for Safer Cape Breton Communities.

## RESPONSES FROM FEDERAL AND PROVINCIAL MINISTERS TO 2007 CAPB RESOLUTIONS

### Minister of Public Safety, the Honourable Stockwell Day

The Government of Canada places a high value on the unique perspectives of police boards in their efforts to maintain safe communities. In addition, support of the CAPB is vital in moving forward on key public safety initiatives.

As Minister of Public Safety, I am responsible for exercising leadership, at the national level, relating to public safety and emergency preparedness. I understand the challenges faced by law enforcement agencies as they attempt to address increasingly complex operational, technological and policy environments in the context of rising costs.

Therefore, the Government of Canada is firmly committed to seeing an additional 2,500 municipal police officers on the street, which is the subject of CAPB Resolution No 07-02.

With respect to CBRN equipment (Resolution No. 07-03), significant federal investments have been made since 2001, including an initial \$271 million over five years to fund CBRN research and development, first responder training and equipment acquisition. Funding for CBRN equipment is available on an ongoing basis through the Joint Emergency Preparedness Program (JEPP), currently funded at \$5 million annually.

Public Safety Canada, the CBRN Research and Technology Initiative and other stakeholders are co-developing guidance and a national standard for CBRN Personal Protective Equipment for First Responders. Additionally, a CBRN First Responder Training Program is being delivered through the Canadian Emergency Management College. Both will contribute to the ability of first responders to do their work safely and effectively.

With respect to capital costs of law enforcement (Resolution No. 07-04), the Government of Canada is working hard to support police services across Canada in key areas. He announced the funding and establishment of the Canadian Police Research Centre in Regina last summer. This \$10 million investment will help to equip law enforcement officers and other first responders with the latest knowledge on tools and technologies.

Concerning the CAPB resolution on handguns (Resolution No. 07-07), the Government has introduced the *Tackling Violent Crime Act* (Bill C-2)

which, if passed, will provide for mandatory incarceration for serious gun crimes and create tougher bail rules when a gun is used to commit a crime.

### Hon. Fred Lindsay, Solicitor General and Minister of Public Security for Alberta

Alberta has worked hard over the last few years to implement policies and strategies that support a collaborative and coordinated approach to crime reduction and enforcement. Not only has the Province reinstated policing grants to municipalities to assist them in providing for their policing and policing oversight, we are also undertaking other initiatives at the provincial level that will be of both direct and indirect assistance to Alberta police services.

### Hon. John W. Foran, Minister of Public Safety and Solicitor General for New Brunswick

The province of New Brunswick also believes that the Federal government should move quickly to fulfill their commitment to provide funding for additional police force members across Canada. We share your position that this funding should be continuous and for the full cost of the increase.

Your Association's general position with regard to the federal government's potential to use their resources to assist our levels of government with other cost pressures related to rapidly emerging technological crime is also supported.

### Hon. John Les, Solicitor General for British Columbia

The issues you have identified are challenging and of utmost importance for government and officials in seeking lasting solutions and best practices. This is necessary in order to develop firm, systematic responses and approaches for the benefit of each organization.

### Hon. Rick Bartolucci, Minister of Community and Correctional Services for Ontario

The Government of Ontario will support federal efforts and continue to urge them to fulfill their commitment to the citizens of Canada by funding, in perpetuity, an additional 2,500 police positions across the country.

The ministry notes your association's resolution for a federal cost-sharing program that would provide municipal governments with funding for the acquisition of new equipment and/or technology to enhance and sustain community-based enforcement initiatives. The government provides funding to police services through its Proceeds of Crime Front-Line Policing Grant. This grant covers funding for equipment and

crime prevention programs where police services demonstrate a need. Currently, we are working in consultation with our policing stakeholders to develop a strategic approach for the usage of the Proceeds of Crime. The strategy will ensure a balanced reinvestment in accordance with identified priorities.

With respect to the resolution about funding for equipment for terror events, please be advised that our government has taken the necessary precautions to mitigate the threat of terrorism and research new technologies and strategies. For example, in an effort to effectively prevent and respond to terrorism, the ministry works closely with local, provincial and federal police services as well as all levels of government. This collaboration is formalized in the Provincial Counter-Terrorism Plan, which has been distributed to all Ontario police services. It is recognized that our efforts in addressing the threat of terrorism must rely on coordination and cooperation with our governmental and law enforcement partners. As terrorism does not recognize boundaries, we must ensure that our partnerships reflect provincial, national and international perspectives.

In addition, the government continues to invest in Toronto's Heavy Urban Search and Rescue (HUSAR) and the CBRN teams in Toronto, Ottawa and Windsor.

As you know, the federal government has sole jurisdiction over criminal law, including regulation of firearms. We are urging the federal government to keep the federal gun registry as we believe it makes our streets safer. We have called on the federal government to amend the *Criminal Code* of Canada to impose reverse onus bail for all gun crimes, implement a handgun ban and set more severe penalties for breach of bail conditions. We are also committed to working with the governments of Canada and the United States and relevant law enforcement agencies to address concerns surrounding border security and gun smuggling.

#### **Hon. Marian Horne, Minister of Justice for Yukon**

We have a shared interest in some of the resolutions you have passed. For example, my officials are in active dialogue with federal official about the 2500 officer initiative and we continue to update RCMP "M" Division as appropriate on these discussions.

With respect to a federal program to provide cost-sharing with municipal governments for new equipment and technology, we continue to be in active discussion with the RCMP about their needs and with the federal government regarding possible responses to equipment and technology needs.

You also raise concerns about funding for equipment necessary for first response to terror events – we

continue to actively discuss these matters with Canada and the RCMP. Finally, you raise concerns about international trafficking of guns. We are affected by cross-border traffic of many kinds and support efforts to address any kind of illegal international trafficking.

#### **Hon. Wally Oppal, Attorney General for British Columbia**

I share your concerns that the police require more resources. In British Columbia, it is the Ministry of Public Safety and Solicitor General that is responsible for Police Services and that ministry has increased police resources considerably.

British Columbia now has 900 more police officers than there were five years ago, and there are 600 officers who form part of an integrated crime-fighting unit. However, I would like to see the police provided with even more. This is why I called for more money from Ottawa to fight crime at the Federal/Provincial/Territories meeting of Justice Ministers on November 14, 2007.

The Ministry of Attorney General is working with the federal government on changes in areas such as high-risk offenders, chronic offenders, firearms, measures to ensure mandatory jail time for gun offences and mandatory sentences for drug crimes, and to create broader designations for dangerous offenders.

#### **Hon. Dave Chomiak, Attorney General & Minister of Justice for Manitoba**

The Province is also very interested in learning how the federal government intends to fulfill its commitment to provide funding towards 2500 police officers and has had several serious discussions with Canada's representatives concerning this issue.

The CAPB proposal for municipal governments to cost share a federal program that could enable the acquisition of new equipment and/or technology to enhance and sustain community based enforcement initiatives is a forward thinking approach to resolving ever-increasing costs for the police to address criminal activity.

#### **Hon. Jackson Lafferty, Minister of Justice for NWT**

I am pleased to see that your group is remaining proactive in addressing policing issues that affect all Canadians. I appreciate being informed of the decisions made by the Canadian Association of Police Boards and look forward to further updates as your work progresses in realizing our shared vision of effectively combating crime.

## PEOPLE

### OTTAWA POLICE SERVICES BOARD ELECTS CHAIR AND VICE CHAIR

At a meeting on 28 January 2008, the Ottawa Police Services Board re-elected **Henry Jensen** as Chair of the Board for a second year, and elected **Jim MacEwen** as Vice Chair for 2008. The Board elects a Chair and Vice Chair at the first meeting each year in accordance with Ontario's *Police Services Act*.

Mr. Jensen has been a provincially appointed citizen representative of the Board since 2005 and is currently serving a second term that expires in early 2010.

A retired RCMP Deputy Commissioner, Mr. Jensen works on a part-time basis as an Associate with Deloitte & Touche, LLP providing consulting services in relation to forensic investigations in the Financial Advisory Services sector.

Mr. MacEwen served on the Board from 2001 to 2004 as a provincial appointee and was re-appointed in March 2007 as City Council's citizen representative for the current term of Council. During his 35 years with the Federal Government, Jim worked in various departments and finished his career as Director of Priority Administration at the Public Service Commission in Ottawa. He has an extensive background in labour relations, mediation and arbitration.



**ROBERT ANGEL**

Robert Angel, served on the Board of CAPB from August 2004 to October 2007. He is a Councillor for the town of Amherst, Nova Scotia and also sat on the Nova Scotia Board of Police Commissioners. In the fall he was not reappointed to his local police commission and therefore had to give up his seat on CAPB. We will miss Robert's enthusiasm, eagerness to get involved and his passion for amendments the Youth Criminal Justice Act.

The seat for Nova Scotia on CAPB Board was filled by David Walker, from the Bridgewater, Nova Scotia Board of Police Commissioners.

## Conferences & Events

### OAPSB

**46<sup>TH</sup> Annual Meeting & Conference**  
**"Much Ado About Policing"**  
**April 24 to 26, 2008**  
**Arden Park Hotel**  
**Stratford, Ontario**

Hosts: Stratford Police  
Services Board

Visit the OAPSB website at [www.oapsb.ca](http://www.oapsb.ca) for more information on accommodation and the conference program and activities.

### Western Canada Gang Conference

**April 8 – 11, 2008**  
**Vancouver Marriott Pinnacle**  
**Vancouver, B.C.**

Sponsored and hosted by: British Columbia Integrated Gang Task Force (BCIGTF) – Vancouver Police Gang Crime Unit.

This conference is a "must have" for investigators and police managers faced with targeting gang crime and related violence.

For additional information, visit the CACP web site at [www.cacp.ca](http://www.cacp.ca).

### CACP Annual Conference

***Better Diversity Management Through Partnership***

**August 24 – 27, 2008**  
**Fairmont The Queen Elizabeth**  
**Montreal, Quebec**

For additional information, visit the CACP web site at [www.cacp.ca](http://www.cacp.ca).



## "Civilian Governance and Social Responsibility: Safety, Community and Sustainability"

### Conference Theme

- The conference will address topics related to both environmental responsibility and social responsibility in police governance.
- We will explore issues such as developing environmental policies for Services and Boards and sustainability in terms of environment, budget and human resources.
- In addition, the conference will focus on changes across Canada that have created new demands on policing services
- These demands have often confronted police services boards and commissions with a variety of challenges related to public complaints, human rights concerns, workplace health and safety issues, accommodation issues related to disability, age, addiction etc., and equity issues in the recruitment, employment, promotion and retention of people from all segments of a community.



### Keynote Speaker

- **Glen Murray**, urban strategist and consultant and the former Mayor of Winnipeg, best known for his vision to build culturally dynamic urban centres
- He is the Chair of the Canadian National Roundtable on the Environment and the Economy, where his extensive experience in municipal government is helping to shape policy on how cities need to develop environmental policies and respond to climate change.

### Accommodations



416-869-3456 or 1-800-267-2281

- 145 Richmond Street West
- Centrally located near financial district, Eaton Centre, the CN Tower, SkyDome and the theatre district
- Room rate: single/double - \$189 per night

### Golf Day – Thursday, August 14 2008

- BraeBen Golf Course
- Located in Mississauga, Ontario
- New, public 18 hole Championship Course

<http://www.hilton.com/en/hi/groups/personalized/TORHIHH-POLA08-20080813/index.jhtml>

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