



CAPB National

December 2005

A Message from the CAPB President

Welcome to the December issue of the CAPB newsletter! On behalf of the CAPB Board of Directors I would like to update you on a number of activities and changes at the CAPB, beginning with changes to the CAPB Board of Directors since the Annual Meeting in August.

In September **Herb Kreling** left our Board to take on a new role as a Justice of the Peace in Ontario. Herb's departure was a considerable loss for the CAPB and the Ottawa Police Services Board, but a great gain for the justice system in Ontario. To fill the vacancy, the Board was very pleased to welcome back **Emil Kolb** of the Peel Regional Police Services Board. Emil's many years of experience and historical knowledge as Chair of the Peel Board and a CAPB Director will be of great assistance to the Association as we move through the current period of transition.

Maureen Meikle, Victoria Police Board, recently gave up her position on the CAPB Board due to other commitments in her professional life. We will miss Maureen and her very positive approach to the work of the CAPB, particularly her leadership on the Strategic Plan. Current Director **Sal Polito** of the Kawartha Lakes Police Services Board will take over from Maureen as Secretary Treasurer. Due to the recentness of Maureen's resignation, a replacement has yet to be announced.

Finally, **Wendy Fedec** will be retiring as Executive Director of the CAPB at year-end. Wendy has been a tremendous asset and resource for the CAPB and her shoes will be very tough to fill. We are fortunate that Wendy has agreed to provide some mentoring for our new Executive Director, who will be in place by the start of the new year. Our search panel completed its work this month and we are pleased to announce that **Jennifer Lanzon** will be joining us January 3, 2006. More about Jennifer in our next newsletter.

With all this change to the talent that supports the CAPB you might think that little work has been accomplished this fall but that is definitely not the case. The Board has been focusing on recruiting a new Executive Director and implementing the Strategic Plan that was approved by the membership in August, as well as advocating on a number of fronts on your behalf. In November a CAPB representative attended a facilitated workshop hosted by the Federal, Provincial and Territorial Assistant Deputy Ministers' Committee to discuss and develop a workplan for furthering an Integrated Policing Policy Framework. Sal Polito attended the Federal GTA (Greater Toronto Area) Forum on Urban Violence, and I attended the Canadian Centre on Substance Abuse National Conference on your behalf. I also attended the annual meeting of the Alberta Association of Police Governance in Calgary and a British Columbia Association of Police Boards' meeting, while retired Past President Don Robinson participated in a panel on Integrated Policing at the joint Annual Conference of the Nova Scotia Association of Police Boards and Chiefs of Police.

The Edmonton Police Commission is working hard as our host for the 2006 Conference, and I draw your attention to the dates in the Events section on the newsletter. They will be truly challenged to build upon the success of the 2005 conference in Ottawa, but based on the preliminary information I have about the planning to date they are well up to the challenge!

I hope you enjoy this issue of the CAPB newsletter – it's filled with interesting information from across the nation. On behalf of the CAPB I would like to wish you all the best during this holiday season.

Lynne Kennedy

What's Inside...

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Tackling HR and Recruitment Challenges in Policing

Late in September stakeholders in the Canadian policing community announced the official launch of the Police Sector Council (PSC). The Council has been created to address critical human resource issues facing police forces across Canada.

Ontario Provincial Police Commissioner Gwen Boniface, and the Canadian Professional Police Association's Director of Labour Services, Dale Kinnear, co-chair the new national organization. The CAPB is also represented on the Council.

The PSC has been formed in light of growing national concerns about:

- a shrinking pool of potential recruits for policing
- a rapid decrease in the number and quality of applicants with the skills and abilities to meet future demands
- aggressive youth marketing from other sectors attracting potential good candidates
- police services not reflecting the increasingly culturally diverse communities they serve
- aging demographics that have created vacancies in executive positions at rates rarely seen before
- a shortage of training and leadership development opportunities for the next generation of senior police leaders.

Funded by the Federal Government's (HRSDC) Sector Council Program, PSC is focused on finding solutions - sharing best practices, conducting leading-edge research, and building an inventory of practical tools and resources to support police forces across Canada.

Geoff Gruson is the Executive Director of PSC. Additional information on the Police Sector Council can be found online at www.policouncil.ca. For more details on the federal government's Sector Council Program, visit www.hrsdc.gc.ca.

New and Innovative

Electronic Ticketing

Ottawa Police streamline ticketing with technology and respond to community priorities

For decades, law enforcement agencies have been issuing traffic tickets using the same paper-intensive, highly manual procedure. This has led to frustration for stakeholders due to the challenge of collecting timely and accurate data from traffic tickets. Manually collected data has historically contained errors of content and omission – smudges or poor handwriting on the ticket can potentially lead to lack of data collected or tickets that are not prosecuted. This problem is now compounded by the need for multiple layers of identical data entry into the Police, Courts and ICON systems.

These experiences are just a few of the drivers that have led the Ottawa Police Service (OPS) to be the first police force in Canada to adopt an innovative solution known as Electronic Ticketing. The benefits of this system are overwhelming: it provides a streamlined solution to a paper-intensive process; responds to the community's priority for increased traffic and road safety; increases accountability and addresses ongoing budgetary constraints; and enhances delivery of its core responsibilities through technological advances.

"What's great about this system is that it's quicker, it's easier and it meets all the needs of the City, the judiciary and the ministry," said Michael Parsche, Project Manager for the E-Ticketing project. "This system benefits all users – officers and drivers spend less time at the side of the road, there's no duplication of data entry, and we can get more accurate and enhanced ticket information to respond to our city's traffic issues."

For more information about the E-Ticketing Launch, visit:

www.ottawapolice.ca/en/serving_ottawa/media_room/corp_newsreleases.cfm.



In the News...

National News

New Emergency Management Act Introduced

On November 17, 2005 the Honourable Anne McLellan, Deputy Prime Minister and Minister of Public Safety and Emergency Preparedness, introduced the new *Emergency Management Act*.

The new Act provides for a comprehensive, all-hazards approach to emergency management by:

- Reflecting the elements of modern emergency management (mitigation/prevention, preparedness, response and recovery, as well as critical infrastructure protection);
- Emphasizing the need for a coordinated and integrated approach to emergency management activities within the Government of Canada;
- Enhancing cooperation with other jurisdictions and the private and voluntary sectors by promoting a common approach and information sharing; and,
- Protecting critical infrastructure information provided by the private sector to the Government of Canada.

The modernization of the *Emergency Preparedness Act* was identified as a key element in the effort to better address the new risk environment and the immediacy of response now required for the complex and sustained nature of emergencies we face today.

The new *Emergency Management Act* provides the necessary authorities for the Government of Canada to meet the challenges of its own emergency management activities, and addresses the need for a well coordinated federal response that is complementary to those of other jurisdictions and key stakeholders.

Strong leadership at the national level for emergency management is necessary to coordinate the federal response to emergencies. The new legislation clarifies the roles of the Minister of Public Safety and Emergency Preparedness and other federal ministers, and provides for the establishment of standardized elements for emergency management plans in the Government of Canada.

An on-line version of the proposed legislation is available at www.parl.gc.ca.

Modernizing Investigative Techniques

On November 15, 2005 the Honourable Anne McLellan, Deputy Prime Minister and Minister of Public Safety and Emergency Preparedness, introduced legislation on the lawful interception of communications. The *Modernization of Investigative Techniques Act (MITA)* will ensure that the law enforcement community and the Canadian Security Intelligence Service (CSIS) maintain their ability to investigate crime and terrorism in the face of rapidly evolving communications technology.

The proposed legislation will reduce the ability of criminals, organized crime members and child pornographers to use sophisticated technologies to carry out their activities undetected. Under *MITA*, telephone and Internet service providers will be required to include an interception capability in new technology. Court authorizations will continue to be obtained for interception, as they are today. This legislation will not change this requirement in any way.

MITA will also make subscriber contact information from telecommunications service providers available on request to designated law enforcement and CSIS officials. Under the legislation, these officials will be able to request individuals' basic contact information such as their name, address, telephone or cell phone number or IP address. The release of this information will be subject to rigorous privacy safeguards which will include requiring that all requests for this information are recorded for audit and review purposes.

This legislation is the result of a comprehensive legal review. In 2002, the Government consulted publicly and heard from more than 300 individuals and organizations including the CAPB, which supports these reforms. In 2005, a second round of consultations was held with stakeholders from the telecommunications industry, police community, privacy advocates and commissioners, and civil liberty groups.

An on-line version of the proposed legislation is available at www.parl.gc.ca and a Frequently Asked Questions resource sheet is available on the CAPB web site.

National News...continued

Federal Announcements Focus on Victims of Crime

On October 20, 2005 the Honourable Anne McLellan, Deputy Prime Minister and Minister of Public Safety and Emergency Preparedness, and Irwin Cotler, Minister of Justice and Attorney General of Canada, announced details of new initiatives to support victims of crime. Victims will now be able to apply for financial assistance to attend the National Parole Board (NPB) hearings of the offender who harmed them. In addition, a new National Office for Victims has been established to provide information and support to victims.

The new financial assistance program will be available to those victims who attend NPB hearings from November 1, 2005 and onward. Victims with hearings scheduled between now and the end of March 2006 have already been notified that they are eligible for this financial assistance.

The new financial assistance to attend NPB hearings covers travel, hotel and meal expenses, in accordance with current Government of Canada Travel Guidelines. In order to receive this financial assistance, victims must be registered with Correctional Service of Canada (CSC) or the NPB and must submit an application form to the Department of Justice.

In addition, a new National Office for Victims has been established within the Department of Public Safety and Emergency Preparedness to better meet the needs of victims of offenders under federal responsibility.

This office will be co-located with the Department of Justice's Policy Centre for Victim Issues, which is mandated to coordinate federal initiatives for victims of crime and to ensure their perspectives are considered in the development of policy and law reform. Victims will be able to reach the office by calling, toll-free, **1-866-525-0554** from anywhere in Canada and the United States.

The financial assistance component of the Victims Fund, along with the creation of a new National Office for Victims and partnership with the Policy Centre for Victim Issues, is part of the Government's continued commitment to supporting victims of crime.

For more information, visit these web sites: www.canada.justice.gc.ca and www.psepc.gc.ca.

\$1.1 Million to Support Skilled Work Force in Policing Sector

In November, Belinda Stronach, Minister of Human Resources and Skills Development Canada (HRSDC) and Minister responsible for Democratic Renewal, announced that the Government of Canada will provide over \$1.1 million through the Sector Council Program to support the development of Canada's skilled work force in the policing sector.

The Police Sector Council (PSC) will receive over \$1.1 million to address skills issues in the policing sector. Specifically, the funding will provide the PSC with stable operating funds, allowing it to focus on responding to skills needs, representing the collective interests of industry partners, developing links with the educational system and being results-based.

The PSC, which began operating in fall 2004, is a national not-for-profit association created to explore and address emerging human resources issues in this sector. It will improve the capacity of public police services to develop and implement effective human resources strategies for the sector. The Canadian Professional Police Association (CPPA) and the Canadian Association of Chiefs of Police (CACPP) are the two lead organizations supporting the development of the PSC. Other supporters include the Canadian Association of Police Boards; the Federation of Canadian Municipalities; and federal, provincial and territorial ministries responsible for policing.

Funding for this initiative was provided for in the February 2005 Federal Budget and is therefore built into the existing fiscal framework.

Tougher Sentences for Street Races

In September, 2005, Justice Minister Irwin Cotler introduced legislation that could mean stronger sentencing for people convicted of street racing.

The bill would require judges to take away the driver's licence of anyone convicted of street racing.

National News...continued

Crime Stoppers Programs Recover \$7 Billion

Crime Stoppers International reported in October that accumulative figures from the more than 1,200 programs around the world show tips to Crime Stoppers have been responsible for the seizure of \$5,491,835,498 in illicit drugs and the recovery of \$1,529,614,961 in stolen property. The figures date from 1976 when the first Crime Stoppers program was established in Albuquerque, New Mexico.

Crime Stoppers will celebrate its 30th anniversary in 2006. It is the largest crime fighting program in the world, operating in about 20 countries, including Australia, the United Kingdom, South Africa, Canada and the United States.

Crime Stoppers has solicited tips to help solve crimes, and has more recently evolved into taking information from people to prevent criminal acts by terrorists. Crime Stoppers provides anonymous information and works in partnership with law enforcement and the community at large.

Update on Gun Registry

The Canada Firearms Centre has delayed the implementation of several gun regulations that were to take effect in September.

One measure of particular interest to the police sector is the delay until next year of a provision that would require police forces across Canada to register all their weapons - including seized guns - with the federal agency.

New rules governing gun shows have been deferred until November 2006, while regulations that would force gun-makers to identify all firearms with internationally recognized markings won't come into force until the end of 2007.

The provisions were initially supposed to take effect last January, but were put off to September 1, 2005. According to a government update that was posted August 31, the strict new regulations for gun show operators were delayed in part to allow "for simple and effective processes to be put in place to assess and approve applications."

According to the government the manufacturers' marking delay is an international problem.

Minister of Justice Introduces New Offence to Target Organized Motor Vehicle Theft

On September 28, 2005 the Minister of Justice and Attorney General of Canada, Irwin Cotler, introduced proposed amendments to the *Criminal Code* which target organized motor vehicle theft by making it an offence to tamper with a vehicle identification number (VIN). The CAPB called for this action in a 2000 resolution and applauds the new bill. In 2004 alone there were nearly 170,000 motor vehicle thefts in Canada, with a significant impact on car owners, third party victims, law enforcement, and the insurance industry.

Currently, under the *Criminal Code*, those who engage in VIN tampering in order to conceal the identity of a stolen vehicle are often charged with the criminal offence of *possession of property obtained by crime*, as there is no specific offence in the *Criminal Code* directly aimed at VIN tampering.

The proposed amendment would make it an offence to wholly or partially alter, obliterate or remove a vehicle identification number on a motor vehicle without lawful excuse and under circumstances that give rise to a reasonable inference that this was done to conceal the identity of the motor vehicle.

Anyone convicted of this offence on indictment would be liable to imprisonment for a term not exceeding five years. The Crown may also choose to proceed by way of summary conviction with a maximum fine of \$2,000, imprisonment for six months, or both.

On January 25, 2005 at the Federal-Provincial-Territorial (FPT) Ministers of Justice meeting, all Ministers agreed to study the matter of *Criminal Code* amendments affecting the theft of motor vehicles, as well as penalties for those who steal vehicles and drive recklessly. The Department of Justice continues to work collaboratively with its provincial partners on this study.

Provincial News

Tougher Warrant Enforcement Powers

Vancouver's Police Chief, Jamie Graham wants the federal government to toughen warrant and bail laws and create a "Con Air" prisoner-transportation system to clear out criminal suspects who flee across provincial borders to escape prosecution.

Earlier this year Police Chief Graham documented the number of people stopped over a three month period who had so-called "non-returnable warrants" issued against them by other jurisdictions. Non-returnable warrants are arrest warrants limited to a specific province or jurisdiction. If a suspect is arrested elsewhere, the issuing jurisdiction will not pay to have him/her returned to face charges.

The results of the three month study showed that police found 726 people in Vancouver wanted elsewhere in Canada for a variety of offences ranging from drugs to property crime to violence. Many faced multiple warrants and multiple charges and Graham says every jurisdiction across Canada faces the same problem. As a result Graham has asked the Canadian Association of Police Chiefs to lobby for a new criminal offence that would make inter-provincial flight from prosecution illegal. He also believes a Canada-wide scheduled prisoner-transportation system would discourage people from fleeing prosecution.

New Chief of Police in Edmonton

Mike Boyd, a veteran police officer and former Deputy Chief in Toronto has been selected as the new Chief of Police for the Edmonton Police Service. He will begin his new duties on January 1st.

Mike Boyd joined the Toronto Police Service as a 17-year-old in 1969 and worked his way up the ranks. He served nine years as a homicide detective before becoming a homicide staff sergeant which was followed by his promotion to Toronto's deputy chief.

Province Takes Over Courtroom Security

Early in September, the Alberta government announced it was taking over courtroom security from the RCMP. RCMP have not provided court security in Edmonton, Calgary, Red Deer, Lethbridge and Medicine Hat since 1988 and left the role in Wetaskiwin in 1995 but continued to provide courtroom security in 55 smaller communities.

The move is seen as an efficiency effort but at the same time the government will increase the staffing levels at court facilities by adding 130 officers. Instead of RCMP officers the province will continue its efforts to put into place armed provincial protection officers who will receive four weeks training, including firearms training, and earn about \$42,000 annually. The full transition will take until the fall of 2006.

The judiciary has noted that on the whole judges have been pleased with the level of security provincial protection officers have provided since taking over in the bigger centres and it is expected that this province-wide roll out will be well received.

Best Practices Report Released

The final report on the CAPB research project entitled "*Best Practices – A Framework for Professionalism and Success in Police Board Governance*" was circulated to CAPB members in late October. This report was released in draft form at the CAPB Annual Conference in Ottawa, August 18-20, 2005. Police Services Boards are encouraged to share the report and discuss its recommendations.

Between now and June 2006 several volunteer "test" boards will be working to implement the recommendations in their own municipalities. A report on the testing phase will be made at the 2006 conference.

The report is also available online at www.capb.ca in the Publications section of the website.

Provincial News...continued

Police to Seize Property Gained Through Crime

In October the Saskatchewan government passed legislation that allows police to seize property gained through crime. The new law allows police to apply for the seizure of property in civil court. It will be up to the alleged criminal to prove the property isn't the result of crime. Similar legislation is already in place in Ontario and Manitoba and is under review in British Columbia.

Required Training for Security Guards

In early November the Manitoba government introduced legislation that will require all security guards to receive formal training. This legislation was promised in the summer by Justice Minister Gord Mackintosh. It is hoped the legislated training will help security workers deal with difficult clients in a non-confrontational manner. This legislation also requires training for bouncers, following two deaths last year at Winnipeg nightclubs. Once enacted into law it will require security guards to receive 40 hours of training and bouncers will have to take a three-hour course.

Domestic Violence and Stalking Act Changed

Victims of domestic violence and stalking can apply for protection orders under new Manitoba legislation that took effect early in November. The legislation allows people to apply for protection if the couple is not living together, something that was not possible before. These changes in the Domestic Violence and Stalking Act were first introduced more than two years ago.

The amendments also allow for protection orders to be obtained more easily, sometimes even over the telephone. The amendments can also force an offender to get counseling or therapy. People other than lawyers or police will also be able to assist in the application of protection orders and children who are subjected to violence will be able to seek financial compensation.

Government Invests in Crime Prevention Initiatives in Ontario

On October 14, 2005 the Honourable Joseph Volpe, Minister of Citizenship and Immigration, on behalf of the Honourable Anne McLellan, Deputy Prime Minister and Minister of Public Safety and Emergency Preparedness Canada, along with the Honourable Monte Kwinter, Ontario Minister of Community Safety and Correctional Services, announced more than \$4 million in funding to 93 community-based initiatives in Ontario under the National Crime Prevention Strategy (NCPS).

Among the projects included in the announcement are initiatives to strengthen community networks, identify and develop realistic and relevant prevention measures, and support individuals dealing with violence. A good example of such a project is "Medicine Wheel – A Multicultural Arts Youth Initiative", sponsored by the Native Men's Residence (Na-Me-Res). This arts-based recreation and mentoring initiative will give at-risk youth the skills necessary to play more positive and productive roles in their community, and thereby reduce the potential for criminality.

As part of Public Safety and Emergency Preparedness Canada, the National Crime Prevention Centre administers the NCPS, which helps governments and communities demonstrate the benefits of enhanced personal and public safety. The Centre works in partnership with volunteers, academics, governments, foundations, community organizations and others to develop, implement and evaluate methods, which help to prevent crime from happening in the first place.

Launched in 1998, and building on the strengths of partnerships to support over 5000 projects nationwide, the National Crime Prevention Strategy helps enhance personal and public safety by investing in approaches that deal with the underlying causes of crime and victimization - factors such as family distress, bullying, or substance abuse.

In February 2005, the Government of Canada announced an additional \$90 million over three years to renew the NCPS as a key measure to protect Canadians from crime and victimization.

Provincial News...continued

More Justices of the Peace

Late in October, Ontario Attorney General Michael Bryant announced plans to create a special class of justices of the peace to deal with traffic offences under legislation to be introduced this fall. It is hoped this will help address the shortage of JPs in Ontario and that it will cut down on the time police officers spend waiting to testify in court.

The legislation will also make it easier for police to testify in traffic cases using teleconferencing. The province has also announced it will introduce minimum standards for new justices of the peace.

The Attorney General hopes to have the legislation passed before the Christmas break, but couldn't say how many new justices will be hired to deal with traffic offences. The Attorney General also said a dedicated traffic court may be Ontario's long-term solution to court backlogs, but added that's not something being considered right now.

Driver's Licences to be Suspended for Using a Vehicle to Commit a Crime

In November the Nova Scotia government, through an amendment in committee, determined it will suspend the driver's licence of anyone who uses a vehicle to commit a crime.

The legislature's law-amendments committee voted unanimously for an amendment to a government proposed gas-and-dash law.

The bill was written to punish only those who drive away from gas pumps without paying, but with this amendment getaway drivers and anyone else convicted of using a car to commit a crime can have their licence suspended for six months.

Getting Tough on Crack Houses, Brothels and Illegal Clubs

Nova Scotia plans to get tough on crack houses, brothels and illegal clubs. Early in November Justice Minister Michael Baker introduced legislation that would permit investigations of property when residents complain about illegal activities inside the property.

The bill would also make it easier for inspectors to get permission to go inside buildings fortified with bullet-proof doors and windows, metal plating and other measures to hide illegal activities.

The bill states that if a court feels there is a serious and immediate threat to public safety, it can close the property immediately and keep it shut for up to 90 days. The court can also order individuals to stay away from the building and hold owners liable for any costs involved in closing the property.

The bill has been tabled but it won't be voted on this fall because the province plans to consult with police, municipalities, property owners and others about the legislation over the winter months.



Upcoming Events

OAPSB 2006 Annual Conference

"Managing Crisis: Future Solutions Now"

May 4, 5, & 6, 2006
Burlington Holiday Inn,
Halton Region

Hosted by the Halton Regional Police Services Board.
Set aside these dates for 2006!

CAPB 2006 Annual Conference

August 17 – 19, 2006
Westin Hotel
Edmonton, Alberta

Golf will be held at the Derrick Golf Club on August 16, 2005.