



CAPB National

FALL 2006

CAPB News



**CAPB President, 2006-2007
Ian Wilms**

I see my role as President to be the spokesperson for CAPB and the Chair of the meetings, but I want to see every member of the board step forward to be active in elevating the state of Police Governance in our Country.

Our organization has an incredible responsibility in ensuring that Canada continues to have the best governed police forces in the world. I want CAPB to be relevant and that means communicating with you in a timely fashion our on the issues of the day.

What are the top issues facing policing today? Is it resources in some jurisdictions? How do we...

What's Inside...

- National News
- DNA Data Bank Updates
- Provincial News
- Upcoming Events

New Board Elected at AGM in Edmonton, Alberta

The 2006/2007 Executive Committee and Board of Directors are:

EXECUTIVE

- Ian Wilms**, President
Calgary Police Commission, AB
Sal Polito, Vice-President
Kawartha Lakes Police Services Board, ON
Greg Dionne
Secretary-Treasurer
Prince Albert Board of Police Commissioners, SK

DIRECTORS-AT-LARGE

- Robert Angel**
Amherst Board of Police Commissioners, NS
Ivan Court
Saint John Board of Police Commissioners, NB
Walter Donald
Victoria Police Board, BC
Robert Dunster
Edmonton Police Commission, AB
Emil Kolb
Peel Regional Police Services Board, ON
Shelley Lavallee
Regina Board of Police Commissioners, SK
Dave Petryna
Greater Sudbury Police Services Board, ON

CAPB 17th Annual Conference

REPORT

Coming in November

..keep pace with the changing nature of crime? There is no denying the work of policing is carried out in increasingly difficult and complex circumstances.

First responders are now expected to deal with threats of terrorism, flu pandemics, cybercrime, guns and gangs to name but a few.

As members of police boards and commissions, we are expected to practice one of the highest orders of self discipline. Our role is to make critical decisions surrounding the conduct of professional police services; not to participate directly in their operations.

Our members boards are the link between the community and the police. CAPB is the bridge across this country that carries your voice, shares your concerns, informs and educates. We are here to serve you.

I sincerely thank you for electing me and I look forward to working with all of you. I welcome any questions, comments or feedback you have.

Ian Wilms

L y n n e K e n n e d y



The Board and Membership of the Canadian Association of Police Boards extend their gratitude to Lynne Kennedy for her years of dedication and service to excellence in police governance. Mrs. Kennedy received her Honorary Life Membership to CAPB at the Annual Conference in August.

In the News.....

National News

National DNA Data Bank Surpasses Milestone 5,000 Hits in Matching Crime Scenes to Convicted Offenders

In May the National DNA Data Bank (NDDB) reached a significant milestone of 5,000 hits. Since it began operating in June 2000, the NDDB has consistently proven to be a powerful investigative tool in helping law enforcement solve crime, including the most serious offences.

In the first year of operation, the NDDB made 25 hits, while 2,323 hits were made in 2005/2006 alone.

As of May 5th, 2006, the NDDB has provided assistance with the investigation of 316 murders, 735 sexual assaults, 114 attempted murders, 641 robberies (armed), 2,941 Break and Enters and 420 other types of offences.

Located at the RCMP Headquarters in Ottawa, the NDDB is part of the Forensic Science and Identification Services. The policies governing the creation and operation of the NDDB are contained within the *DNA Identification Act* proclaimed in June 2000.

The NDDB analyzes and stores the DNA profiles from convicted offender samples and those derived from crime scenes and compares each DNA profile with other DNA profiles. The NDDB assists law enforcement by linking crimes together where there are no suspects, helping to identify suspects, eliminating suspects where there is no match between them and crime scene evidence, and determining whether a serial offender is involved.

For more information on the National DNA Data Bank, go to <http://www.nddb-bndg.org>.

Minister of Justice Moves to Strengthen DNA Data Bank Laws

In June Minister of Justice and Attorney General of Canada, Vic Toews, Q.C., introduced a series of technical amendments to strengthen Canada's DNA data bank laws.

The proposed reforms reflect the intent of Bill C-13, which was passed by Parliament in May 2005. Most notably, Bill C-13 expands the list of offences for which a DNA data bank order can be made. These new legislative changes will allow for the effective implementation of Bill C-13 by:

- **Making it an offence to fail to appear for DNA sampling**, similar to the offence for failing to show up for fingerprinting;
- **Adding attempted murder and conspiracy to commit murder** to the offences covered by the **retroactive provisions**, which apply to offenders convicted of a single murder, sexual offence or manslaughter prior to June 30, 2000, when the legislation that enabled the creation of the National DNA Data Bank came into force;
- **Ensuring information** provided by the National DNA Data Bank **can be used to investigate all criminal offences**;
- **Simplifying the procedure to destroy samples** taken from those convicted of an offence not intended to be included in the DNA data bank;
- **Helping to ensure DNA data bank orders can be carried out** even when, for logistical reasons, it may not be possible to take the sample at the precise time set out in the order; and,
- **Clarifying definitions and procedures** for obtaining a DNA data bank order and for sharing information with international law enforcement partners.

An online version of the legislation will be available at www.parl.gc.ca.

DNA Data Bank Upheld in Court Decision

The Supreme Court of Canada has upheld key provisions of the national DNA data bank that stores genetic profiles of sexual and dangerous offenders. In a 4-3 judgment, the court ruled that portions of the law are constitutionally sound.

The case arose when an offender objected to a judge's order requiring him to turn over a DNA sample after he was convicted and served four years for a 1997 sexual assault. His conviction came before the law establishing the data bank was passed by Parliament, but he was ordered to give a DNA sample retroactively.

There are more than 90,000 people whose DNA profiles are in the bank, including just under 2,000 who were compelled to submit samples retroactively. The data base was set up as an investigative tool to help police match the genetic profiles of known offenders with DNA collected at crime scenes across the country.

Federal Budget to Deliver More Funds

The Harper government's first budget is expected to use a combination of new money and funds diverted from the federal gun registry to hire 1000 RCMP officers.

The government also promised during the election campaign to spend \$100 million annually to negotiate cost-share arrangements with the provinces to hire more front-line officers in cities and towns, put \$10 million toward services for crime victims and another \$10 million to keep young people from joining gangs.

The Conservatives are also expected to double staff at 139 border crossings where officers work alone and train as many as 3,800 more officers to carry arms.

Mandatory Minimum Prison Sentences for Gun Crimes

In early May, Minister of Justice and Attorney General of Canada Vic Toews, Q.C., introduced legislation to toughen sentencing for crimes involving firearms by enhancing the mandatory minimum penalty provisions of the *Criminal Code*. These amendments, along with proposed restrictions on conditional sentences, are the first steps in a series of actions being taken by the Government to tackle crime, as promised in the Speech from the Throne.

Under the proposed legislation, the use of a firearm in committing a serious offence will be subject to a significant sentence. If, for example, an offence is gang-related, or if a restricted or prohibited firearm such as a handgun is used, the minimum penalty will be:

- 5 years on a first offence
- 7 years if the accused has one prior conviction involving the use of a firearm to commit an offence
- 10 years if the accused has more than one prior conviction for using a firearm to commit an offence

Other firearm-related offences, such as firearms trafficking and smuggling, or the new offence of robbery where a firearm is stolen, will also be subject to higher escalating minimum penalties:

- 3 years on a first offence
- 5 years if the accused has a serious prior firearm-related conviction

An online version of the legislation is available at www.parl.gc.ca.

Street Racing to be a New Criminal Offence

In late May Prime Minister Stephen Harper announced that his government will make street racing a new criminal offence that will result in stiffer sentences for offenders. The bill would also include driving prohibitions for those who are convicted of street racing. The Prime Minister said his government will introduce the legislation as part of its efforts to crack down on crime.

The government has already introduced legislation to end conditional sentences for serious offences and establish mandatory minimum sentences for gun crimes.

Provincial News

Mounties in B.C. to Study Licence Plate Recognition

Licence Plate Recognition, which is already in use in the United States, allows police and border security agencies to record a vehicle's licence plate and cross-check it with databases that house stolen vehicle lists, unregistered and unlicensed vehicles and outstanding arrest warrants.

The RCMP in B.C. will begin a study in October to see if the system can catch car thieves in the act of driving a stolen car. Five cameras will be installed in police patrol cars and when activated, they will automatically record all licence plates when the police car is in traffic and compare them with stolen vehicle files. The system records three-thousand plates an hour and has a 95 per cent accuracy rate.

Federal Funding for Local Crime Prevention Initiative

In July Crowfoot M.P. Kevin Sorenson, on behalf of the Honourable Stockwell Day, Minister of Public Safety, announced funding to support the Town of Drumheller's Community Vitality Project and its ongoing efforts to cut down on vandalism in the community.

This project will bring together community groups and businesses to create a vandalism reduction campaign. The initiative includes involving businesses in vandalism prevention strategies, mentorship programs for youth and support for youth struggling with life issues. The Government will be contributing \$62,000 to the project.

As part of Public Safety and Emergency Preparedness Canada, the National Crime Prevention Center (NCPC) works to increase community action to prevent crime, develop and share knowledge of effective crime prevention strategies and coordinate multi-level support for crime prevention. The Government's NCPC helps communities develop local solutions to local problems.

For additional information, please visit the website www.publicsafety.gc.ca

Federal Funding for Youth Crime Prevention Projects in Calgary

In July the Honourable Stockwell Day, Minister of Public Safety, announced \$268,418 in funding to support three crime prevention initiatives in Calgary through the National Crime Prevention Centre (NCPC).

With this funding, the Calgary Police Service, Wood's Homes and the Calgary Immigrant Aid Society will be enabled to prevent crime and to help young Albertans build safer communities.

The Don't Buy In Project, which is administered by the Calgary Police Service, is receiving almost \$100,000. This project will help decrease the incidence of hate crime in the community by educating youth on diversity, victimization and the consequences of hate crime.

Wood's Homes is today receiving \$69,000 from the Government of Canada's National Crime Prevention Strategy to provide support, counselling and treatment for young people and their families in Calgary and the surrounding area. By helping youth develop coping skills, the Wood's Homes program will help our youth grow into successful, law-abiding adults.

The Multi-Cultural Youth Street Smart Program, developed through the Calgary Immigrant Aid Society, is receiving \$99,000. It will help immigrant and refugee youth integrate into the Calgary community by reducing their isolation, offering academic support and increasing their opportunities for employment and community involvement. By involving these youth in their community and offering them support services, the government will be helping to keep them out of street gangs.

As part of Public Safety and Emergency Preparedness Canada (PSEPC), the NCPC works to increase community action to prevent crime, develop and share knowledge of effective crime prevention strategies and coordinate multi-level support for crime prevention. The Government's NCPC helps communities develop local solutions to local problems.

For additional information, please visit the website www.publicsafety.gc.ca.

Provincial News...continued**Amber Alert for Adults**

The Alberta Solicitor General's office has indicated that police in Alberta will use the same Amber Alert early-warning bulletins to advise the public of adult abductions. The rapid-alert system will be linked to the province's \$1.7-million plan to monitor violent relationships by bringing police, shelter workers and judges together to identify high-risk cases where stalkers, parents or partners pose a serious danger to their families.

Amber Alerts are used by police to notify television and radio stations of potentially life threatening abductions. Broadcasters then interrupt programming to notify the public. The combined program is expected to be operating by the end of the year.

Gunshot Wounds to be Reported

The Alberta privacy commissioner is working on amendments to the Alberta Health Information Act to provide for doctors and nurses to report gun shot wounds to the police. Under the current act, health-care workers can provide information to police if they are facing a life-or-death situation or if there is a danger to someone else's life. With the proposed changes, reporting to police would be left to the discretion of health care professionals, but if it's considered a public safety issue, they could disclose information, including the patient's name, location and doctor's name to police.

Bylaw to Ban Knives in Specific Locations Proposed

At the suggestion of the Saskatoon police city council is considering a bylaw banning knives in locations such as parks, schools, civic facilities and bars. Police have proposed regulating knives in specific situations with both provincial and school board officials as well as city council.

A report before city council in late May concluded that a general ban would be difficult to justify. The report suggested that ceremonial or religious knives, such as the kirpans worn by Sikhs, should not be banned.

New Bylaw Targets Bullies

Regina city council unanimously passed the Anti-Social Behaviour Bylaw late in May that gives police officers the option of issuing a ticket to an offender, with a 'voluntary' \$100 fine for a person who agrees to plead guilty. Under the bylaw bullies could be fined up to \$2,000 for their actions. Judges can also order an offender to take an approved anti-bullying course as an alternative to paying the fine. As well, as of June 1, it will be an offence to encourage a fight in a public place or photograph or videotape it.

The bylaw defines bullying as any objectionable or inappropriate comment, conduct or display by a person which is likely to intimidate, humiliate, ridicule or isolate someone or is likely to cause that person physical or emotional distress.

Increase to Speeding Fines

The Manitoba government is raising fines for speeding and other offences, in order to boost funding for policing. The province is raising surcharges for victim's services, justice surcharges and speeding fines by a total of \$4.7 million a year.

Motorists who drive 10 kilometres-an-hour over the speed limit will see fines jump from \$110 to \$144. Those who drive 19 kilometres-an-hour over the limit will see fines go from \$135 to \$195. Surcharges on a variety of offences will increase from 15 to 20 percent.

In Winnipeg, some of the money will be used to expand Operation Clean Sweep, which puts more police officers on the streets of troubled neighbourhoods. Other money will be used to fund family violence programs and a small amount will be distributed among municipalities outside Winnipeg.

Recruiting Campaign Begins

In April the Winnipeg Police Service started to actively recruit to hire as many new police officers as it can to replace the hundreds of officers expected to retire in the coming months and years. Competition for recruits is

...continued on page 6

Recruiting...continued

strong with many other police agencies in Canada, including the RCMP, seeking recruits.

Hiring in private sector policing may be tapping the pool of eligible police recruits. Winnipeg's focus will be on people who have roots in Winnipeg by going to high schools, colleges, university job fairs and events in First Nation communities.

Ontario Police College and Canadian Police Knowledge Network Partner to Offer Online Training to Officers

The Ontario Police College provides training designed to prepare police officers to perform their duties safely and effectively, while meeting the needs of Ontario's communities.

The primary clients of the college are police and civilian members of all police services in Ontario, including municipal, regional and First Nation police services and the Ontario Provincial Police. Other clients include government employees from provincial and municipal enforcement agencies and, occasionally, clients from other provinces and abroad.

It is located in Aylmer, has 162 full- and part-time employees including instructors and support staff. The 49 permanent instructors are supplemented by 45 police officers from various police services, usually for two-year periods.

The 2006-07 operating budget is \$15.5 million. The ministry, which is responsible for the Ontario Police College, has provided \$230,000 to the college to build and equip a replica drug lab. The training facility, a single storey ranch-style home, includes a realistic marijuana grow operation and a kitchen-based methamphetamine lab. Instructors at the college use it to help new recruits and experienced officers learn to identify, investigate and safely dismantle illegal drug operations.

Canadian Police Knowledge Network

The Canadian Police Knowledge Network, a not-for-profit organization, was founded in

March 2004 and provides e-learning training for police officers.

Their courses address required and elective training needs. The founding partners included the Canadian police community, National Research Council and the Justice Knowledge Network.

The organization was created by, and specifically for, members of the Canadian police community. Courses are developed in direct partnership with police subject matter experts, ensuring that police officers are trained in police-specific situations, protocols and tactics.

Police officers will be able to access Ontario Police College courses online for the first time ever, thanks to a partnership between the college and the Canadian Police Knowledge Network (CPKN).

New Police Complaints System

Ontario plans to have complaints against police handled by an independent civilian body. A new bill was introduced in April that would see an independent group, led by an independent police review director, screen complaints from the public and decide how they would be handled. The independent director could decide to investigate a complaint, refer it to the police force involved, or get another police service to investigate.

According to the Attorney General, if passed, the bill would provide the public with a new and significant option for bringing forward their concerns to an independent, civilian director of police review. The changes would also ensure the system wasn't bogged down by frivolous complaints and won't interfere with the police's primary job in keeping the province safe.

People who want to deal directly with police about their complaint would still have that choice and it's expected that local police services would continue to play a role in resolving complaints. In addition, complaints by a third party – a group or person not directly affected by the actions of a police officer - would be allowed where certain legislative criteria are met.

Civilian oversight of police complaints isn't a new concept for Ontario. Such a system existed until 1997.

Provincial News...continued

Ontario to Establish InterProvincial Agreement to Fight Organized Crime

The Ontario government is in the process of entering into an inter-provincial agreement with Manitoba and Quebec to better combat organized crime. The Inter-Provincial Agreement on the Prevention and Effective Prosecution of Organized Crime will build on existing partnerships and provides procedures to allow even more effective information sharing between the Attorney Generals of Ontario, Manitoba and Quebec. Through the agreement, the provinces intend to strengthen joint efforts to fight organized crime by:

- holding an annual summit to share successes and lessons learned based on major prosecutions and policies
- collaborating on inter-provincial training on topics such as:
 - methods to present compelling evidence
 - use and interpretation of criminal organization *Criminal Code* provisions
 - wiretap evidence
 - search and seizure
 - proceeds of crime and criminal forfeiture.

Organized crime in Canada can take many forms, including illegal narcotics, money laundering, contraband cigarettes, credit card fraud and auto theft.

Don't Jaywalk in Montreal!

Montreal police are targeting pedestrians in their ongoing effort to make the city streets safer. Starting in May police were handing out "courtesy tickets" that do not include the \$37 fine, as one part of a new road safety campaign. Upon receiving a 'ticket' some jaywalkers appeared surprised to learn that they had violated the provincial Highway Code.

Montreal Police have recently formed a special traffic squad that has begun a five-year plan aimed at fighting the city's notorious jaywalking problem. Ten pedestrians have been killed by cars so far this year in Montreal. According to the Montreal police, half of those accidents were found to be the fault of the pedestrian. Every day in Quebec 10 pedestrians are struck by vehicles, according to the provincial automobile insurance bureau.

Police will also be issuing courtesy tickets to drivers who violate the Highway Code at intersections by crossing over stop lines or ignoring when pedestrians have the right of way.



Annual Conference on Police/Mental Health Systems Liaison

**Psychiatrists in Blue: Emerging
Partnerships**
October 29 – 31, 2006
Delta Ottawa Hotel
Ottawa, Ontario

Hosted by the Ottawa Police Service

To inform the audience about police/mental health partnerships, including those that go beyond mental health crisis teams.

Please register for the conference online at www.cacp.ca. For those without internet access, please call (613) 233-1106 for further assistance.



**Canadian Police College
Police Executive Centre**



**"Finding Common Ground: Making the
Governance Relationship of Police
Services a Success"**

*A Strategic Leadership Workshop for Senior
Police Executives and Police Service
Board Members*

**November 15-17, 2006,
University of Calgary,
Calgary, Alberta**

The Canadian Police College Police Executive Centre is pleased to offer this workshop in cooperation with the Canadian Association of Police Boards, the Alberta Solicitor General and Public Security and the Calgary Police Commission.

If you have questions or would like more information please contact Denis Couillard, Director, Police Executive Centre, at (613) 998-0857 or via email at denis.couillard@rcmp-grc.gc.ca

Please visit their website at www.cpc.gc.ca for upcoming announcements regarding this workshop and other programs offered at the Canadian Police College.



Upcoming Events...continued

**OACP
Substance Abuse Conference
November 6 - 8, 2006**

**Sheraton Fallsview Hotel and Conference
Centre
Niagara Falls, Ontario**

**"No Community is Immune" - The Drug
Pandemic**

Hosted by the Ontario Association of Chiefs of
Police Substance Abuse Committee

The conference objective is to educate and inform Law Enforcement agencies at the National and Provincial level on trends, legislative issues and current investigations. The conference is geared to drug enforcement units.

To register online, visit www.oacp.on.ca – Corporate Calendar, or fax in registration to OACP at 416-926-0436 or mail to the Ontario Association of Chiefs of Police, 40 College Street, 6th Floor, Suite 605, Toronto, ON M5G 2J3. Ph: 416-929-0424, ext. 23. Attention – Stephanie Wolf.

Total cost of Conference Package including accommodation, breakfasts and lunches is \$599.00 including taxes.

Conference Agenda

- Methamphetamine – Clandestine Labs Investigations – U.S. and Ontario Perspective
- Undercover Operators – The Ethical Challenges
- U.S. and Canada Border Drug Perspective – The Issues
- Ecstasy Investigation – York Regional Police
- Canadian Emergent Drug Trends and Issues – Officer Safety
- Investigations into Industrial, Outdoor and Residential Marihuana Grow Operations
- Drugs-Gangs-Guns – N.Y. Style Gang Awareness
- Project Okapi Investigation – Joint Forces Investigation
- Chemical Drugs – First Responders

**Strengthening Canadian
Communities:
A National Showcase on
Community Safety, Health and
Well-being**

Hosted by CACP

4 - 6 March 2007

**The Fairmont Winnipeg,
Winnipeg Manitoba**

"Strengthening Canadian Communities" will offer participants an opportunity to learn more about how crime prevention through sustainable social development promotes safe, healthy communities. The Showcase will not only demonstrate community projects, but also take a more strategic view of crime prevention through sustainable social development.

Sessions will explore:

- how to raise public awareness of the important links between social development and crime prevention;
- how to sustain community-level initiatives;
- the role of decision-makers in government, police services and the private sector; and
- what steps should be taken to support national action on crime prevention through sustainable social development.

Police services, governments at all levels, national non-governmental organizations, community representatives and the private sector will be represented at the Showcase, and the ample time allowed for discussion and information-sharing will help to forge new links among these sectors.

Registration Cost: \$325 plus taxes (includes breakfasts, lunches and conference dinner)

Register for the conference on-line at www.cacp.ca. Those without internet access should call (613) 233-1106 for help.

Registration is limited.